

**Public Authority for Civil Aviation** 

# **CAR-15**

## Civil Aviation Regulation Appointment of Authorised Persons and Review of Decisions

Effective: 31<sup>st</sup> October 2019

Approved by: HE Dr. Mohamed bin Nasser Al-Zaabi (CEO)

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## Corrigendum of Amendments

| No. | Ref | Description   |
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| 01  | 01  | This is a new CAR issued against the Civil Aviation Law of Oman |
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#### **Glossary of Terms or Abbreviations**

|  | g terms or acronyms may be used in any manual or document published by PACA.         |  |  |
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|  | rights to include such a listing in any PACA manual or document prior to publishing. |  |  |
| AC   | Advisory Circular  |  |  |
| AD   | Airworthiness directive  |  |  |
| ADREP  | Accident/incident data reporting (ICAO)  |  |  |
| AELS   | Aircraft emergency locator system  |  |  |
| AFS  | Aeronautical fixed service, (ICAO DOC 8400)  |  |  |
| AFIZ   | Aeronautical Flight Information Zone   |  |  |
| A/G  | Air ground (radio)   |  |  |
| AGA  | Aerodromes, air routes and ground aids, (ICAO Doc 8400).                             |  |  |
| AGL  | Above ground level, (ICAO DOC 8400)  |  |  |
| AGL  | Aerodrome or aeronautical ground lighting; i.e. any light specifically provided as   |  |  |
|  | an aid to air navigation, other than a light displayed on an aircraft.               |  |  |
| AIB  | Accident investigation board   |  |  |
| AIM  | Aeronautical Information Management  |  |  |
| AIS  | Aeronautical Information Services  |  |  |
| ALoSP  | Acceptable level of safety performance   |  |  |
| AMC  | Acceptable means of compliance   |  |  |
| AME  | Aircraft maintenance engineer  |  |  |
| AMO  | Approved maintenance organization`   |  |  |
| AMS  | Aircraft maintenance schedule  |  |  |
| ANS  | Air navigation service   |  |  |
| AOC  | Air operator certificate   |  |  |
| ASB  | Alert service bulletin   |  |  |
| ATC  | Air traffic control  |  |  |
| ATM  | Air traffic management   |  |  |
| ATS  | Air traffic service(s)   |  |  |
| CAA  | Civil Aviation Authority   |  |  |
| CBA  | Cost-benefit analysis  |  |  |
| CEO  | Chief executive officer  |  |  |
| CFIT   | Controlled flight into terrain   |  |  |
| Cir  | Circular   |  |  |
| СМ   | Condition monitoring   |  |  |
| СМА  | Continuous monitoring approach   |  |  |
| СМС  | Crisis management centre   |  |  |
| CMT  | Crisis management team   |  |  |
| CNS  | Communications, navigation and surveillance  |  |  |
| СР   | Command post   |  |  |
| CRM  | Crew resource management   |  |  |
| CVR  | Cockpit voice recorder   |  |  |
| D&M  | Design and manufacturing   |  |  |
| DGR  | Dangerous goods regulation   |  |  |
| DMS  | Document management system   |  |  |
| DOA  | Design organization approval   |  |  |
| EAD  | Emergency airworthiness directive  |  |  |
| ECCAIRS  | European Coordination Centre for Accident and Incident Reporting Systems             |  |  |
| EDTO   | Extended diversion time operation  |  |  |
| EI   | Effective Implementation   |  |  |
|  |  |  |  |

| ELT         | Emergency locator transmitter                         |
|-------------|---|
| ELT(AF)     | Emergency locator transmitter (Aircraft, fixed)       |
| EMC         | Emergency management centre                           |
| EMS         | Environmental management system                       |
| ERP         | Emergency response plan                               |
| FDR         | Flight data recorder                                  |
| FDM         | Flight Data Monitoring                                |
| FIR         | Flight information region                             |
| FL          | Flight level  |
| FMS         | Flight management system                              |
| FRMS        | Fatigue risk management systems                       |
| FTL         | Flight time limitation                                |
| FTM         | Fleet technical management                            |
| GAQ         | Gap analysis questionnaire                            |
| GM          | Guidance material                                     |
| Н           | Hazard  |
| HF          | Human factors   |
| HIRA        | Hazard identification and risk assessment             |
| HIRM        | Hazard identification and risk mitigation             |
| ΙΑΤΑ        | International Air Transport Association               |
| ICAO        | International Civil Aviation Organization             |
| IFSD        | In-flight shutdown                                    |
| ILS         | Instrument landing system                             |
| IMC         | Instrument meteorological conditions                  |
| ISO         | International Organization for Standardization        |
| iSTARS      | Integrated Safety Trend and Reporting System          |
| LEI         | Lack of effective implementation                      |
| LOC-I       | Loss of control in flight                             |
| LOFT        | Line-oriented flight training                         |
| LOS<br>LOSA | Loss of separation                                    |
| LUSA<br>LSI | Line operations safety audit                          |
| MCM         | Line station inspection<br>Maintenance control manual |
| MDR         | Mandatory defect report                               |
| MEDA        | Maintenance error decision aid                        |
| MEL         | Minimum equipment list                                |
| MFF         | Mixed fleet flying                                    |
| MOR         | Mandatory occurrence report                           |
| MPD         | Maintenance planning document                         |
| MRM         | Maintenance resource management                       |
| MRO         | Maintenance & repair organization                     |
| MOA         | Maintenance organisation approval                     |
| MTOM        | Maximum take-off mass                                 |
| MTOW        | Maximum take-off weight                               |
| OEM         | Original equipment manufacturer                       |
| OHSMS       | Occupational health and safety management system      |
| OPS         | Operations  |
| OPM         | Office Procedures Manual                              |
| ORP         | Organization risk profile                             |
| OSC         | Organization safety culture                           |
|             |   |

| OSHE     | Occupational safety, health and environment                  |
|----------|--|
| OTSB     | Oman Transport Safety Board                                  |
| PANS-OPS | Procedures for Air Navigation Services – Aircraft Operations |
| PMI      | Principal Maintenance Inspector                              |
| POA      | Production organization approval                             |
| POI      | Principal Operations Inspector                               |
| QA       | Quality assurance  |
| QC       | Quality control  |
| QM       | Quality management   |
| QMS      | Quality management system                                    |
| RAIO     | Regional accident and incident investigation organization    |
| RSOO     | Regional safety oversight organization                       |
| SA       | Safety assurance   |
| SAG      | Safety action group  |
| SAR      | Search and Rescue  |
| SARPs    | Standards and Recommended Practices (ICAO)                   |
| SB       | Service bulletin   |
| SCF-NP   | System component failure — non-powerplant                    |
| SD       | Standard deviation   |
| SDCPS    | Safety data collection and processing system                 |
| SeMS     | Security management system                                   |
| SHEL     | Software/hardware/environment/liveware                       |
| SM       | Safety management  |
| SMM      | Safety management manual                                     |
| SMP      | Safety Management Panel                                      |
| SMS      | Safety management system(s)                                  |
| SOPs     | Standard operating procedures                                |
| SPI      | Safety performance indicator                                 |
| SPM      | Safety performance monitoring                                |
| SPT      | Safety performance trend                                     |
| SRB      | Safety review board  |
| SRC      | Safety review committee                                      |
| SRM      | Safety risk management                                       |
| SSO      | Safety services office                                       |
| SSP      | State safety programme                                       |
| STDEVP   | Population standard deviation                                |
| TBD      | To be determined   |
| TOR      | Terms of reference   |
| UC       | Ultimate consequence   |
| UE       | Unsafe event   |
| USOAP    | Universal Safety Oversight Audit Programme (ICAO)            |
| VRS      | Voluntary Reporting System                                   |
| WIP      | Work in progress   |
|          |  |

#### FOREWORD

- (a) This regulation defines the requirements applicable to the appointment of Authorised Persons and the review process applicable to decisions made by those authorised persons. These compliance requirements of the Civil Aviation Regulation have been issued by the Public Authority for Civil Aviation of Oman (hereinafter referred as PACA or "the Authority") under the provisions of the Civil Aviation Law of the Sultanate of Oman.
- (b) This CAR has been modelled upon similar regulations implemented by other member states and includes the subject matter endorsed within the ICAO Annexes.
- (c) CAR-15 prescribes the requirements for:
  - (1) The appointment of persons, to be an authorised person for PACA to oversight particular provisions within the Civil Aviation Regulations of Oman;
  - (2) The review of decisions made by authorised persons;
- (d) Amendments to the text in CAR-15 in revised editions are issued as a complete amendment of pages contained within.
- (e) The editing practices used in this document are as follows:
  - (1) 'Shall' is used to indicate a mandatory requirement and may appear in CARs.
  - (2) 'Should' is used to indicate a recommendation
  - (3) 'May' is used to indicate discretion by the Authority, or the industry as appropriate.
  - (4) 'Will' indicates a mandatory requirement and is used to advise of action incumbent on the Authority.

#### Note: The use of the male gender implies the female gender and vice versa.

#### **SUBPART A - GENERAL**

#### CAR 15.001 Applicability

CAR-15 prescribes the requirements applicable to:

- (1) The appointment of persons, to be an authorised person representing or acting on behalf of PACA to oversight particular provisions within the Civil Aviation Regulations of Oman;
- (2) The review of decisions made by PACA;

#### CAR 15.005 Appointment of Authorised Persons

Under the provisions granted within the Civil Aviation Law of Oman, PACA may appoint a person, or the persons included in a class of persons:

- (1) authorised to perform the duties of the Authority in the oversight of Civil Aviation Regulations or a particular provision within a CAR.
- (2) PACA may appoint a person, only if PACA is satisfied that the person meets the qualification and experience requirements to be an authorised person.
- (3) PACA may appoint a class of persons, only if PACA is satisfied that each person included in the class has the qualifications and experience to be an authorised person.
- (4) An appointment may be made subject to conditions stated in the instrument of appointment.

#### CAR 15.010 Proof of and Validity Authorisation

- Persons granted permission to oversight Civil Aviation Regulations under the provisions of CAR-15.005 paragraphs (1) and (2) are required to carry proof of authorisation at all times whilst conducting their duties as designated in the permission granted.
- (2) Any permission granted by PACA under this regulation will be valid for a maximum period of five (5) years from date of issue.
- (3) Revalidation requests for a permission must be submitted not less than sixty (60) days and not more than ninety (90) days prior to the expiry date of validity of that permission.

#### CAR 15.015 Sultanate of Oman and PACA are not Liable in Certain Cases

- (1) Neither the Sultanate of Oman nor PACA is liable in negligence or otherwise for any loss or damage incurred by anyone because of, or arising out of, the design, construction, restoration, repair, maintenance or operation of a limited category aircraft or an experimental aircraft, or any act or omission of PACA done or made in good faith in relation to any of those things.
- (2) Limit on Liability of Authorised Persons of the Authority:

An appointed authorised person of the Authority, is not personally liable by virtue of any report or finding made or expressed in good faith or made known in the course of their duties where such is issued pertaining to the permissions granted.

#### CAR 15.020 Terminology

Authorised Person: means an accredited person who may be one of the following:

- (a) an authorised inspector;
- (b) an accredited representative;
- (c) an examiner;
- (d) an instructor;
- (e) the holder of an approval under regulations CAR FCL-1 or CAR OPS-1;
- (f) a limited category organisation.

*Civil Aviation Authorisation:* means an authorisation or permission granted to a person, company, or corporation by PACA, or any other recognised national authority, allowing those stated within the authorisation to conduct that specific civil aviation activity.

Director General: Means the Director General of Civil Aviation Regulation

*Safety Regulations Department:* Means a group of people representing the relevant Authority Departments for the purpose of drafting, implementing, oversighting and reviewing of new or existing CAR.

#### CAR 15.025 Authorisation Procedures

Persons granted authorisation under the provisions of this regulation will ensure the standards and processes being applied, includes the following:

- (1) Procedures manuals have been approved by PACA outlining the duties to be conducted within the specification of the authorisation granted;
- (2) The amendment processes applicable to all approved documentation including amendments to the regulations applicable to the authorisation granted.

#### SUBPART B — REVIEW OF DECISIONS

#### CAR 15.100 General

An application may be made to the Appeals Tribunal for the review of a decision by PACA as mentioned in Table 15-01 for:

- (1) The review of a decision of PACA pertaining to the denial, variation or limitation of grant for an authorisation; or
- (2) The suspension, revocation or cancellation of a civil aviation authorisation.

#### CAR 15.105 Review of Decisions

(1) Table 15-01: Review of Decisions

| Item | Decision  |
|------|---|
| 1    | Under a provision of these Regulations:   |
| -    | <ul><li>(a) declining to grant or issue an authorisation; or</li></ul>  |
|      | (b) cancelling or suspending an authorisation otherwise than on the application of  |
|      | the authorisation-holder; or  |
|      | (c) limiting or varying an authorisation otherwise than on the application of the authorisation-holder; or  |
|      | (d) declining to vary an authorisation  |
| 2    | Under a provision of these Regulations imposing a condition on, or varying a condition of, an authorisation otherwise than on the application of the authorisation-holder |
| 2A   | Declining to cancel the registration of an aircraft   |
| 3    | Declining to grant an exemption   |
| 4    | Declining to consider an application for a type certificate   |
| 4A   | <ul><li>(a) to assign a permit index number to the aircraft; or</li></ul>   |
|      | (b) to decline to assign a new permit index number requested by the aircraft's<br>registered operator   |
| 5    | Under CAR-39 refusing to issue an instrument of approval or exclusion   |
| 6    | Under CAR-39 refusing to revoke or amend an Oman airworthiness directive  |
| 6A   | Under CAR-M directing that an authorisation issued by a continuing airworthiness  |
|      | management organisation to a pilot license holder be changed or cancelled   |
| 7    | Under CAR-47 refusing approval to place a design, mark or symbol on an aircraft   |
| 8    | Under CAR-47 refusing approval to display different markings  |
| 9    | Under CAR-47 refusing approval to attach an aircraft identification plate other than in accordance with regulation CAR-47   |
| 10   | Under CAR-47 refusing to amend the Oman Civil Aircraft Register and issue a   |
|      | certificate of registration   |
| 11   | Under regulation CAR-47. cancelling the registration of an aircraft   |
| 12   | Under CAR-FCL 3 refusing to appoint a person as a DAME or DAO   |
| 13   | Under CAR-FCL 3 cancelling the appointment of a person as a DAME or DAO   |
| 14   | Under CAR-119 refusing to approve a standard operations manual  |
| 15   | under CAR-119 refusing to accept:   |
|      | <ul> <li>(a) an application for an AOC submitted later than required under regulation<br/>CAR-119;</li> </ul>   |

| Item | Decision  |
|------|---|
|      | (b) a manual or schedule of differences that is submitted later than required |
|      | under CAR-119; or   |
|      | (c) an application for the variation of an AOC submitted later than required  |
|      | under CAR-119.  |
| 16   | Under CAR-119 declining to approve a proposed amendment to an operations      |
|      | manual  |
| 17   | Under CAR-119 decliningrefusing to approve a proposed amendment to a schedule |
|      | of differences  |
| 18   | Under CAR-119 declining to approve a proposed amendment to a standard         |
|      | operations manual   |
| 19   | Under CAR-139 designating, or declining to designate, an aerodrome as an      |
|      | aerodrome to which A-SMGCS applies  |
| 20   | Under CAR-139:  |
|      | (a) declining to register an aerodrome; or                                    |
|      | (b) suspending or cancelling the registration of an aerodrome                 |

#### Decisions made by other decision-makers

- (2) Applications may be made to the Appeals Tribunal for review of a decision mentioned in paragraph (4) that is made:
  - (a) under a provision of the Civil Aviation Regulations; and
  - (b) by a person mentioned in paragraph (3) who may make the decision under the provision.
- (3) For paragraph (2)(b), the persons are the following:
  - (a) an authorised person;
  - (b) an examiner;
  - (c) an instructor;
  - (d) the holder of an approval under regulations CAR FCL-1 or CAR OPS-1;
  - (e) a limited category organisation.
- (4) For paragraph (2), the decisions are the following:
  - (a) a decision declining to grant or issue an authorisation;
  - (b) a decision varying an authorisation otherwise than on the application of the authorisation-holder;
  - (c) a decision refusing to vary an authorisation;
  - (d) a decision imposing a condition on, or varying a condition of, an authorisation otherwise than on the application of the authorisation-holder;
  - (e) a decision to suspend, revoke or cancel an authorisation or permission granted by PACA.

#### CAR 15.110 Disclosure of Personal Information

- (1) PACA may, in the circumstances set out in this regulation, disclose personal information that is in PACA's possession or under its control.
- (2) The information that may be released concerning an individual or company who holds a civil aviation authorisation is as follows:
  - (a) the person's or company name;
  - (b) the person's or company address;
  - (c) details of each civil aviation authorisation that the person or company holds.

(3) PACA may also disclose details of any enforcement action against individuals or a company when it is believed to be justified, in the interests of protecting consumers or the public.